EXPLORING EFFECIENT CEMETERY MANAGEMENT: PRACTICES, CHALLENGES, AND INNOVATIONS AT NEW BILIBID PRISON CEMETERY AS A BASIS FOR IMPROVED OPERATIONAL EFFECTIVENESS AND SUSTAINABLE DEVELOPMENT

5 ABSTRACT

6 Efficient cemetery management is crucial for ensuring operational effectiveness 7 and sustainable development, particularly in facilities with unique challenges like the 8 New Bilibid Prison (NBP) Cemetery. This study investigated the existing practices, 9 challenges, and suggested innovative strategies to be implemented at the NBP Cemetery 10 to improve its management and operations. Employing a mixed-methods approach, data 11 were gathered through surveys and semi-structured interviews with six personnel 12 responsible for cemetery operations. Findings highlight the identified existing cemetery 13 practices, the challenges faced by NBP Cemetery in terms of its operational effectiveness 14 and sustainability and lastly, the identified innovative solutions to be implemented in 15 addressing these challenges.

Keywords: cemetery management, challenges, practices, cemetery policies, NBP
 cemetery

18 INTRODUCTION

A cemetery is a place where dead people's bodies or their ashes are buried. It is where the remains of people, either intact or cremated, are interred in a grave, mausoleum, niche, or other edifice for the dead, either below or above ground. How the dead are buried reflects the geography, religious beliefs, social attitudes, and aesthetic and sanitary considerations of the community in which they are located. Its functions includes disposal of human remains, archive of tombstones, to be used in studying history and reservoirs of history. (Ypil, 2023) Cemeteries serve many functions but vary across cultures. In the Philippines, cemeteries serve many functions, including providing a final resting place for the deceased, offering a space for families to grieve, and preserving historical information.

Philippine cemeteries are subjected to various policies. Aside from prescribing and imposing the operations of cemeteries, these policies also govern the people within them. Regarding managerial aspects, workers of the cemeteries are expected to be knowledgeable about these policies. (Dizon, 2023)

33 The government plays a crucial role in preserving and sustaining cemeteries being 34 relevant in society. Cemeteries require regulation to maintain order, uphold public health 35 standards and ensure respectful practices .To achieve the above, cemeteries need 36 appropriate management (Dizon, 2023). In the Philippines, cemetery regulations are 37 usually under the jurisdiction of municipalities and cities, generally local government 38 units (LGUs). Furthermore, RA 7160 devolves to LGUs the responsibility of enforcing 39 certain regulatory powers, such as reclassifying agricultural lands, enforcing national 40 building codes and managing cemeteries (Brilliantes, 2002).

41 In the year 2021, the Crematorium and NBP Cemetery Management Section 42 under the GSD (General Services Division) was formed at NBP (New Bilibid Prison), 43 Muntinlupa City. This aims to reduce and eliminate possible sources of corruption in the 44 management of NBP Cemetery. This way, all the BuCor Personnel and PDLs (Persons 45 Deprived of Liberty) at NBP are encouraged to become fully aware of their respective 46 duties in the community. Furthermore, PDL cadavers, especially those who are forgotten 47 and have no relatives, have been lodged in the Eastern Funeral Home. It is costly for the 48 Bureau to keep the PDL cadavers for an extended period. Thus, apartment type niches 49 are one of facilities the NBP cemetery have. It is not only to save funds but also to 50 combat the spread of Covid-19 during that time. The Bureau extend its services through 51 partnership with the City Government of Muntinlupa and DOH not only to govern its 52 people but also to protect the health and safety of the community. To address the 53 problems and orderliness of NBP Cemetery, the Chief, CSO4 Arnold D. Pague, created 54 guidelines in operating and stopping any illegal activities. The guidelines is the core of 55 this section where it states who are allowed to be buried and utilize its jurisdiction. The NBP Cemetery now is only exclusive for BuCor Personnel, retired, 1st degree family 56 57 member, and PDL. For the meantime, the NBP Cemetery doesn't allow creating niches, 58 instead, it only allows to overlap to their old niches and exhumate. To process their 59 request, it must have complete requirements and must be approved by the Chief, GSD or 60 Deputy Chief, GSD. All the available and vacant niches will be turned over to Bureau for 61 further future approved requests. For the meantime, the NBP Cemetery are fixing the 62 policy that will be approved by the Doctrine and Policy Making Board through project 63 Management and Doctrine development Division. The main work of NBP cemetery 64 Office are to maintain the AOR and assist requests for burials and exhumations. Because 65 it's a new section, the office needs more equipment and tools to be used in the office and 66 at the cemetery, including number of personnel and knowledge.

67 **Review of related literature**

Dizon, K., & Donguiz conducted a study (2023) examining the socioeconomic 68 69 status and social protection of Baguio City Cemetery Workers, as well as their 70 knowledge of cemetery policies. The findings indicate that the cemetery workers in 71 Baguio City have a partial level of satisfaction with social assistance programs, have 72 limited awareness of social awareness, of social insurance programs and labor marker 73 programs provided by the government. Additionally, their knowledge regarding policies 74 governing cemeteries is considered moderate. Thus, the researchers recommended that 75 the Baguio Cemetery workers should have orientation sessions to enhance their 76 awareness and comprehension regarding the government's social protection programs.

Dizon (2023) delved into the level of knowledge Baguio cemetery workers have on policies governing cemeteries. The result showed that respondents are moderately knowledgeable of the identified cemetery policies. Therefore, the study recommended that the LGU of Baguio and CEPMO must maintain the level of knowledge of cemetery workers regarding cemetery policies by the continuous orientation of workers. Magarang-Mocsanat , E., & Salapa (2024) explored on the challenges and coping mechanisms of public cemetery caretakers of Panabo City and scrutinized existing policies, programs, and initiatives aimed at ameliorating the burdens faced by caretakers and enhancing their well-being. The findings of the study calls for collaborative efforts from legislators, local authorities, and relevant stakeholders to develop long-term solutions to support cemetery caretakers and improve management practices in Panabo City.

Oyeleke, O. O., & Oloukoi (2024) examined the long-term viability of urban management systems for the deceased and the facilities and services provided by cemeteries. The findings showed that scarcity of amenities and services in cemeteries causes problems for urban management systems, such as adequate burying space, upkeep and surveillance.Inefficient methods of handling the demands of city dwellers near cemeteries in city planning should be handled to enhance citizens' quality of life and protect and enhance the urban area.

96 **Objectives of the study**

Although studies have been conducted looking into the needs and challenges of public
cemetery workers, there was a limited study conducted to look into the practices,
challenges, and innovations for efficient cemetery management specifically in New
Bilibid Prison.

101 Therefore, this study aims to look into the practices, challenges, and innovations 102 for efficient cemetery management of the New Bilibid Prison. It seeks to: 1. determine 103 the existing cemetery management practices at NBP Cemetery

104 2. investigate the major challenges faced by NBP Cemetery in terms of operational105 effectiveness and sustainability

106 3. determine suggested innovative solutions to be implemented in cemetery107 management at NBP Cemetery

108 Significance of the study:

It will benefit the cemetery administrators, caretakers and stakeholders as it provides the best practices and innovative strategies to enhance the management and operation of cemeteries in order to improve its efficiency, sustainability and function. It can also serve as a reference for local governments and policymakers in drafting guidelines for cemetery management. The study also adds to the existing literature on cemetery management providing insights that can be applied to other studies globally.

115 METHODOLOGY

116 **Study Design:**

This study employs a mixed-methods research design to examine the current practices, challenges, and innovations in cemetery management at the New Bilibid Prison (NBP) Cemetery. A structured questionnaire and semi-structured interview guide will be utilized to gather quantitative and qualitative data.

121 **Population of the study:**

The respondents are 5 uniformed personnel and 1 non uniformed personnel currently working in New Bilibid Prison Cemetery, Muntinlupa City. To formally access the respondents, a letter (refer to appendix A) was sent to the General director's office requesting to conduct the study and gather data. Then, the researcher personally approached the respondents and explained why the research is being conducted before assisting them in answering the questionnaire.

128 Data Gathering Tools and Procedures

The data collection process started with the distribution of the questionnaire to the participants. Participants will have a week to complete the questionnaire, which will be available in printed form. Following the questionnaire, participants will be invited for interviews to further explore themes identified in the initial survey responses. Interviews will be conducted either in person or via virtual platforms, depending on participantavailability and preferences.

135 **Treatment of the data**

All data were stored securely to maintain confidentiality. Quantitative data gathered from the questionnaire were analyzed using statistical tools, while qualitative data from the interviews were examined through thematic analysis to uncover patterns and insights. This integrated approach offers a comprehensive framework for understanding the challenges and identifying potential solutions in cemetery management.

142 **Results and Discussion**

143 Table 1. Profile of the Respondents

Profile	Frequency	Percentage
A. Role at NBP Cemetery		
Custodial	3	50
Administrator	2	33.3
Chief	1	16.66
Total:	6	100
B. Highest Educational Attainment		
Technical/Vocational Training	0	0
Bachelor's Degree	5	100
Master's Degree	0	0
Total:	5	100
C. Length of service in the cemetery		
1-5 years	3	60
Less than a year	2	40

Total:	5	100
D. Size of the cemetery you manage		
Medium (5-15 hectares)	2	40
Large (more than 15 hectares)	3	60
Total:	5	100

144 The respondents are composed of 3 custodial, 2 administrator and 1 chief, all holding a 145 bachelor's degree and are currently on duty at NBP Cemetery, which was established in 146 2021. Three of them have been working for 1-5 years while the two worked for less than 147 a year. Most participants manage more than 15 hectares and all follows a Standard 148 Operating Procedures (SOP) for their day-to-day operations. Findings show that the 149 cemetery allows Correctional Officers even retired COs, Persons Deprived of 150 Liberty(PDL) and 1st degree Family relatives of COs are allowed to bury at the 151 cemetery. Cemetery spaces are allocated for exhumed niche, personnel, retired CO, and 152 family plots.

153 Problem 1: What are the existing cemetery management practices at NBP Cemetery?

154 Common practices in cemetery management at NBP Cemetery includes traditional 155 burials, landscaping and beautification, record-keeping and administration and exhumation. They are currently implementing other practices including regular 156 157 maintenance of grave sites, digital record-keeping of plots and burials, community 158 engagement activities, customer service and communication and Japanese cemetery 159 assistance. Most participants agree that these practices are very effective. The cemetery 160 currently uses digitized and paper records as record-keeping methods. According to most 161 participants, these practices are reviewed and updated daily and weekly.

Problem 2 What are the major challenges faced by NBP Cemetery in terms of operational
effectiveness and sustainability?

Water management, land degradation and pollution are some of the environmental issues
which concerns the cemetery's sustainability. There was a technological innovation being
used in cemetery operations which include the use of biodegradable.

167 Most agree that technology is somehow effective in improving cemetery management. 168 For NBP Cemetery's sustainable development, most respondents are unsure of any 169 existing sustainable plan in place for the cemetery. The researcher noted sustainable 170 practices currently being implemented as identified by the respondents. These includes 171 the use of eco-friendly materials for burials, water conservation management and energy 172 efficiency measures. Most respondents believe that sustainability is very important in 173 cemetery management. Most agree that technology is somehow effective in improving 174 cemetery management. For NBP Cemetery's sustainable development, most respondents 175 are unsure of any existing sustainable plan in place for the cemetery. The researcher 176 noted sustainable practices currently being implemented as identified by the respondents. 177 These includes the use of eco-friendly materials for burials, water conservation 178 management and energy efficiency measures. Most respondents believe that 179 sustainability is very important in cemetery management.

180 Problem 3. What suggested innovative solutions needs to be implemented in cemetery

181 *management at NBP Cemetery?*

182 The respondents have suggested and recommended innovative solutions to 183 improve the cemetery's operational effectiveness which includes additional personnel, 184 trainings and seminars and specific rules and regulations on burial procedures. The 185 cemetery should also allocate areas for families to grieve and for leisure. It should also 186 provide guidelines on visitations. Respondents suggest that there should be public 187 involvement on cemetery enhancements and policies. It must also provide 188 wheelchairaccessible pathways. Records must also be enhanced and updated. It should 189 prioritize setting clear rules and guidelines for visitors, community involvement and 190 maintaining and beautification of cemetery grounds. To address challenges on cemetery 191 management, there should be integration of technology and digital tools, strengthening

192 security of the cemetery's premises and providing Eco-burial options such as 193 biodegradable caskets. Innovative strategies and forward-thinking developments, 194 creating virtual memorialization platforms and providing pathways for visitors will 195 contribute to the cemetery's operational effectiveness. To address environmental 196 sustainability issues, respondents recommended that mowing should be limited, there 197 must be involvement of the community which includes tree-planting and clean-up drives 198 and lastly, adapting eco-friendly practices. All respondents agree that they all follow 199 specific regulations and policies during cemetery operations. All the identified cemetery 200 challenges limit all the personnel work load which impacts the operational effectiveness 201 of the cemetery. The respondents agree that all personnel must have training to enhance 202 the cemetery's management. Currently, no recent innovations or new technologies have 203 been implemented in the cemetery. Thus, the respondents suggest that there should be 204 technology integration and smart infrastructures.

205 Conclusion:

206 Based on the findings, the following conclusions have been drawn. First, the 207 cemetery has several existing management practices, such as traditional burials, 208 recordkeeping, and landscaping, which are effective in maintaining day-to-day operations. Second, the NBP Cemetery faces notable challenges, including limited 209 210 resources, environmental concerns, and gaps in personnel training, which hinder 211 operational effectiveness and sustainability. Lastly, there is a need for innovative 212 solutions, such as integrating technology, improving policies, and adopting eco-friendly 213 practices, to address these challenges and enhance the overall management of the 214 cemetery.

215 **Recommendations:**

For further studies, researches can look into the guidelines and policies implemented for the cemetery management. There is also a need to for interventions such as providing trainings and seminars for all the personnel which is considered beneficial. By implementing these recommendations, the NBP Cemetery can achieve significant improvements towards enhancing the success and effectiveness of cemetery practices andmanagement.

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